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and the Proposed Class*

**UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA
SAN JOSE DIVISION**

CHARLES DES ROCHES, on his own behalf and)
on behalf of his beneficiary son, R.D., and all others)
similarly situated, SYLVIA MEYER, on her)
own behalf and on behalf of all others similarly)
situated, and GAYLE TAMLER GRECO, on her own)
behalf and on behalf of all others similarly situated,)

Plaintiffs,)

v.)

CALIFORNIA PHYSICIANS' SERVICE d/b/a)
BLUE SHIELD OF CALIFORNIA; BLUE SHIELD)
OF CALIFORNIA LIFE & HEALTH INSURANCE)
COMPANY; HUMAN AFFAIRS)
INTERNATIONAL OF CALIFORNIA; and)
MAGELLAN HEALTH SERVICES OF)
CALIFORNIA, INC.-EMPLOYER SERVICES)

Defendants.)

Case No. 5:16-cv-2848 (LHK) (HRL)

**FIRST AMENDED CLASS ACTION
COMPLAINT**

1 Plaintiffs Charles Des Roches, Sylvia Meyer, and Gayle Tamler Greco (“Plaintiffs”), by
2 and through their undersigned counsel, based on personal knowledge as to themselves and on
3 information and belief, and investigation of counsel, as to all other matters, individually and on
4 behalf of all others similarly situated, allege as follows:

5 **INTRODUCTION**

6 1. According to the National Institute of Mental Health (“NIMH”), an estimated 26
7 percent of American adults suffer from some type of mental health condition each year, with
8 six percent suffering from a severe mental health condition such as schizophrenia or major
9 depression. About 11 percent of adolescents have a depressive disorder by age 18. The
10 seriousness of this problem is highlighted by the fact that suicide consistently ranks as the third
11 leading cause of death for young people aged 15-24. Individuals with borderline personality
12 disorder, who constitute 6 percent of patients in primary care settings, 10 percent of patients in
13 outpatient clinics, and 20 percent of psychiatric inpatients, also face a significant risk of
14 suicide.

15 2. According to the Substance Abuse and Mental Health Services Administration
16 (“SAMHSA”), an estimated nine percent of Americans twelve or older were classified with
17 substance use disorder in 2010. Between 2007 and 2010, about 38 percent of Americans
18 twelve or older who needed substance use disorder treatment did not receive treatment because
19 they lacked insurance coverage, and could not afford the cost of treatment without such
20 coverage. The World Health Organization (“WHO”) reports that mental health and substance
21 use disorders are among the leading causes of disability in the United States, and the Centers
22 for Disease Control and Prevention (“CDC”) reports that 25 percent of all years of life lost to
23 disability and premature mortality are a result of mental illness. When substance use disorders
24 are inadequately treated, they complicate care for co-occurring mental health disorders and
25 medical conditions.

26 3. Despite these alarming statistics, Defendants California Physicians’ Service
27 d/b/a Blue Shield of California (“Blue Shield”), Blue Shield’s wholly owned subsidiary, Blue
28 Shield of California Life & Health Insurance Company (“Blue Shield Life,” and together with

Blue Shield, the “Blue Shield Entities”), Human Affairs International of California (“HAI-CA”), and Magellan Health Services of California, Inc.-Employer Services (“MHSC,” and together with HAI-CA, “Magellan”) (collectively, “Defendants”), which adjudicate mental health and substance use disorder claims for thousands of California residents, are violating legal and fiduciary duties they owe to health insurance plan participants and beneficiaries by improperly restricting the scope of their insurance coverage for residential and intensive outpatient mental health and substance use disorder treatment. These restrictions are inconsistent with the terms of the relevant insurance plans and generally accepted professional standards in the mental health and substance use disorder treatment community. They were also adopted and applied by Defendants in breach of Defendants’ fiduciary duties.

4. Because they have been, and are likely to continue to be, harmed by Defendants’ misconduct, Plaintiffs bring this complaint on behalf of themselves and all others similarly situated, to seek declaratory, injunctive, and other equitable relief.

SUMMARY OF PLAINTIFFS’ ALLEGATIONS

5. Plaintiffs are each insured by a health insurance plan that is sponsored by their employer and governed by the Employee Retirement Income Security Act of 1974 (“ERISA”) (the “Plans”).

6. The Plans are fully insured and concurrently subject to California law.

7. The Blue Shield Entities are responsible both for paying claims under their respective Plans and for administering those Plans.

8. Plaintiffs’ Plans cover in- and out-of-network treatments for illnesses and injuries as well as for mental illnesses and substance use disorders described in the *Diagnostic and Statistical Manual, Fifth Edition* (“DSM-5”) of the American Psychiatric Association. As such, Plaintiffs’ Plans cover residential and intensive outpatient treatment for mental illnesses and substance use disorders.

9. To be entitled to insurance benefits paying for such treatment, Plaintiffs’ Plans require that the treatment be “medically necessary,” as defined by generally accepted professional standards.

1 10. Plaintiffs’ Plans have delegated responsibility for adjudicating mental health and
2 substance use claims to a “Mental Health Service Administrator,” as referred to in Plan
3 documents.

4 11. The Blue Shield Entities selected Magellan to serve as the MHSA for Plaintiffs’
5 Plans.

6 12. The Blue Shield Entities retain “the right to review all claims to determine if a
7 service or supply is medically necessary,” including mental health and substance use claims.

8 13. Pursuant to this delegation, Magellan has adopted, and the Blue Shield Entities
9 have approved the adoption of, Medical Necessity Criteria Guidelines (“MNCG”) developed by
10 Magellan’s parent company, Magellan Health, Inc.

11 14. Magellan’s claims representatives use the MNCGs to adjudicate mental health
12 and substance use disorder claims.

13 15. The sponsors of Plaintiffs’ Plans, their employers, have no role in the creation,
14 promulgation, or content of Defendants’ guidelines or in the decision to approve or deny any
15 claim.

16 16. The MNCGs distinguish eight different “levels of care”: (1) hospitalization; (2)
17 subacute hospitalization; (3) 23-hour observation; (4) residential treatment; (5) supervised
18 living; (6) partial hospitalization; (7) intensive outpatient programs; and (8) outpatient
19 treatment. Magellan defines these levels of care purportedly to ensure that “optimal, high-
20 quality care” may be delivered “in the least-intensive, least-restrictive setting possible,” and
21 imposes specific criteria that mental health and substance use disorder claimants must satisfy in
22 order to obtain the treatment and level of care prescribed by their healthcare providers.

23 17. The MNCGs define “hospitalization” as providing “the highest level of skilled
24 psychiatric and substance abuse services,” including “24-hour medical and nursing care.”

25 18. The MNCGs define “subacute hospitalization” as providing “an inpatient setting
26 due to **potential** for harm to self or to others or **potential** for harm to self due to an inability to
27 adequately care for his/her personal needs **without presenting an imminent threat** to
28 himself/herself or to others. The MNCGs specify this level of care is for “rehabilitation and

1 recovery services” for “patients who require less-intensive care than traditional acute hospital
2 care, but more intensive care than residential treatment.” The MNCGs recognize that this level
3 of care provides “twenty-four hour monitoring and supervision by a multidisciplinary
4 behavioral health treatment team.”

5 19. The MNCGs define “residential treatment” as “a 24-hour level of care that
6 provides persons with **long-term or severe** mental disorders and persons with substance-
7 related disorders with residential care. This care is medically monitored, with 24-hour medical
8 and nursing services **availability**. Residential care typically provides less intensive medical
9 monitoring than subacute hospitalization care. Residential care also includes training in the
10 basic skills of living as determined necessary for each patient.”

11 20. The MNCGs define “intensive outpatient programs” as an even lower level of
12 care than residential treatment with “the capacity for planned, structured, service provision of at
13 least 2 hours per day and 3 days per week, although some patients may need to attend less
14 often. These services would include multiple or extended treatment/rehabilitation/counseling
15 visits or professional supervision and support.”

16 21. While the MNCGs hold out residential treatment as a 24-hour level of care for
17 persons with long-term or severe mental health or substance use disorders who require even
18 less monitoring than offered by subacute hospitalization (where, at most, patients may pose a
19 **potential** for harm without any imminent threat thereof), the MNCGs concurrently undermine
20 Magellan’s expressly defined purpose for residential treatment by requiring, for substance use
21 disorders, evidence of “serious, imminent physical harm to self,” and for mental health
22 disorders, evidence of “a high degree of potential of the condition leading to acute psychiatric
23 hospitalization.”

24 22. Not only do the MNCGs’ residential treatment admission criteria conflict with
25 the stated purpose for this level of care, but they also conflict with California law, which sets
26 “danger to self or others” as a standard for civil commitment to state-approved facilities for
27 treatment and observation.

28

23. Additionally, the MNCG's residential treatment admission criteria conflict with Plaintiffs' Plans, which define "residential care" as "overnight/extended-stay services for Insureds who do not qualify for Acute Care."

24. Not only are the MNCGs at odds with themselves, California law, and Plaintiffs' Plans, they are also inconsistent with generally accepted professional standards. First, the MNCGs provide that coverage for residential treatment of substance use disorders will be authorized only where the claimant has had "recent (*i.e.*, in the past 3 months), appropriate professional intervention at a less intensive level of care" (residential rehabilitation for substance use disorders). Defendants have thus adopted a "fail-first" protocol in their MNCGs.

25. Fail-first protocols are inconsistent with generally accepted professional standards in the mental health and substance use disorder treatment community, as shown below.

26. Moreover, the MNCGs condition coverage for residential treatment of substance use disorders on "evidence for, or a clear and reasonable inference of, serious, imminent physical harm to self or others." Generally accepted professional standards, however, recognize such risk as typically warranting the highest level of treatment (*i.e.*, hospitalization).

27. Additionally, the MNCGs condition coverage for residential treatment of mental health disorders on evidence that acute hospitalization will be required in the absence of residential treatment, perversely (a) forcing claimants to prove that they might one day require something other than what they currently need and (b) precluding this level of care for persons with chronic or pervasive disorders who would not otherwise require acute hospitalization. This, too, is inconsistent with generally accepted professional standards.

28. The MNCGs also improperly condition residential substance use treatment on a "demonstrat[ion of] motivation to manage symptoms or make behavioral change."

29. Generally accepted professional standards, however, regard lack of motivation as a factor that, in particular, may warrant placement at the residential level of care. Thus, this requirement, too, is inconsistent with generally accepted professional standards.

1 30. Additionally, the MNCGs require evidence that continued residential treatment
2 for mental health conditions will “bring about significant improvement,” despite generally
3 accepted professional standards recognizing that expectations of improvement should be
4 “reasonable,” and that prevention of deterioration may be a reasonable expectation of
5 improvement.

6 31. Next, the MNCGs ignore a host of residential placement criteria enumerated by
7 national medical specialty organizations such as the American Association of Child and
8 Adolescent Psychiatry (“AACAP”) and the American Society for Addiction Medicine
9 (“ASAM”), including the necessity of erring on the side of caution and approving levels of care
10 consistent with the judgments of the treating mental health professionals based on the
11 professionals’ direct access to their patients, in the absence of compelling evidence that
12 alternative levels of care are unwarranted.

13 32. Similarly, the MNCGs deviate from ASAM standards by conditioning
14 residential rehabilitation treatment on a “*severely*” dysfunctional living environment, which is a
15 far more restrictive condition than ASAM provides. The ASAM standards call for
16 consideration of a large variety of familial and environmental factors, and are not consistent
17 with denying care where a patient’s living environment is demonstrably “dysfunctional” but not
18 “severely dysfunctional.”

19 33. The MNCGs are similarly problematic with respect to intensive outpatient
20 treatment for substance use disorders. Just as with the residential treatment admission criteria,
21 the intensive outpatient treatment guidelines impose an improper “motivation” requirement.

22 34. In addition, the intensive outpatient treatment guidelines require that the
23 treatment plan for the patient is “reasonably expected to bring about *significant* improvement.”

24 35. This requirement for a demonstration of “significant” improvement has no basis
25 in generally accepted medical practices. Indeed, the American Association of Community
26 Psychiatrists (“AACCP”) explains that the treatment should be considered medically necessary if
27 the intervention would cause any *one* of the following results: (a) prevent deterioration; (b)
28

1 alleviate symptoms; (c) improve level of functioning; or (d) assist in restoring normal
2 development in a child.

3 36. Likewise, the Association for Ambulatory Behavioral Healthcare (“AABH”)
4 indicates that individuals benefitting from the IOP level of care “[a]re able to achieve
5 reasonable outcomes,” and that “[r]estoration of the patient’s level of functioning prior to the
6 onset of the illness may not be a realistic goal for some patients, but control of symptoms and
7 maintenance of a minimum functional level may be a more realistic goal and an acceptable
8 expectation of treatment.”

9 37. Furthermore, the Centers for Medicare & Medicaid Services has indicated that
10 even for inpatient psychiatric hospital services, providers are only required to show that the
11 treatment would “reasonably [be] expected to improve the patient’s condition”

12 38. Accordingly, Defendants systematically deny mental health and substance use
13 disorder claimants the residential and intensive outpatient treatment they need unless such
14 claimants can meet a set of requirements entirely different from, and often conflicting with, the
15 generally accepted professional standards for treatment.

16 39. Although the Plans expressly require Defendants to apply generally accepted
17 professional standards in making mental health and substance use claims determinations,
18 Defendants have imposed a set of internally developed criteria—the MNCGs—that are far
19 more restrictive than such standards, in order to minimize the number of claims accepted and
20 thereby maximize their own profits.

21 40. In light of their central role in the mental health and substance use disorder
22 claim adjudication process, and the discretionary authority that they exercise, Defendants are
23 ERISA fiduciaries, as defined by 29 U.S.C. § 1104(a).

24 41. As such, they are legally required to discharge their duties “solely in the
25 interests of the participants and beneficiaries” and for the “exclusive purpose” of “providing
26 benefits to participants and their beneficiaries” and paying reasonable expenses of
27 administering the Plans. They must do so with reasonable “care, skill, prudence, and diligence”
28

1 and in accordance with the terms of the Plans they administer, so long as such terms are
2 consistent with ERISA.

3 42. As fiduciaries, Defendants owe a duty of loyalty and care to Plan participants
4 and beneficiaries, including Plaintiffs. They must also refrain from any conduct that violates
5 state or federal law.

6 43. Defendants suffer from inherent conflicts of interest in their role as mental
7 health and substance use disorder claims administrators.

8 44. Plaintiffs' Plans are "fully-insured," meaning that health care benefits are paid
9 by the insurance carrier, rather than the employer.

10 45. In the case of Plaintiffs' Plans, either the Blue Shield Entities or Magellan are
11 responsible for paying costs associated with mental health and substance use disorder claims.

12 46. Whichever is the case, Defendants benefit when Magellan denies claims.

13 47. To the extent mental health and substance use disorder claims are paid by the
14 Blue Shield Entities, every mental health and substance use disorder claim denied by Magellan
15 allows the Blue Shield Entities to save money and artificially increases its profits, while
16 currying the favor of Blue Shield toward Magellan in order to strengthen their business
17 relationship.

18 48. The Blue Shield Entities are important customers of Magellan's. Blue Shield
19 purchased \$20 million of Magellan's shares when it entered into its contract with Magellan in
20 2011. And its customers account for more than \$180 million a year in net revenue. In fact,
21 Blue Shield generated in excess of ten percent of all of Magellan's net revenues in the
22 commercial segment in each of the years ending December 31, 2012, December 31, 2013, and
23 December 31, 2015.

24 49. Magellan's performance, and the costs it causes the Blue Shield Entities to
25 incur, are particularly salient considerations for Magellan because beginning January 1, 2018,
26 Blue Shield may terminate its contract with Magellan without cause.

27
28

1 50. In addition, pursuant to an Alliance Agreement executed in 2011, Blue Shield
2 has agreed to allow Magellan to offer additional services in the event Blue Shield decides to
3 replace an existing service provider or introduce a new health insurance product.

4 51. Consequently, it is in Magellan's interest to reduce the costs the Blue Shield
5 Entities incur by denying mental health and substance use disorder treatment claims.

6 52. To the extent Magellan itself pays costs associated with mental health and
7 substance use disorder claims, it directly benefits from the denial of such claims.

8 53. As acknowledged in a filing with the U.S. Securities and Exchange Commission
9 by Magellan's parent, Magellan Health Inc., in this type of "risk-based" arrangement, Magellan
10 assumes responsibility for costs of treatment in exchange for a fixed fee. Therefore, if the costs
11 associated with paying claims exceed the fixed fee Magellan receives from the Blue Shield
12 Entities, its profitability would be negatively affected.

13 54. Against this backdrop, Magellan has violated its fiduciary duties, as detailed
14 herein. Although Magellan asserts in its guidelines and communications with insureds that its
15 MNCGs are consistent with generally accepted professional standards, and that it applies
16 generally accepted professional standards in the mental health and substance use disorder
17 treatment community in making mental health and substance use claim disorder determinations,
18 neither is true.

19 55. Generally accepted professional standards for the treatment of mental health and
20 substance use disorders are promulgated by the American Psychiatric Association ("APA"), the
21 American Association of Child and Adolescent Psychiatry (AACAP, as defined above), the
22 American Association of Community Psychiatrists (AACP, as defined above), the American
23 Society for Addiction Medicine (ASAM, as defined above), the Association for Ambulatory
24 Behavioral Healthcare ("AABH"), and a body of published, peer-reviewed research.

25 56. Generally, these standards identify a host of criteria as being relevant to
26 determining which kind of treatment, and for which conditions, is the appropriate level of care
27 for any particular patient.
28

1 57. Magellan’s MNCGs are much more restrictive than the generally accepted
2 professional standards in the mental health and substance use disorder treatment community.

3 58. As detailed herein, whereas Magellan’s guidelines regarding admission to
4 residential treatment for substance use disorders impose (1) an improper “fail-first” criterion,
5 (2) a “serious, imminent” risk of harm standard applicable to acute hospitalization, (3) an
6 improper “motivation” condition, (4) a burden-shifting condition that favors denial of coverage
7 for treatment recommended by treating mental health and substance use disorder professionals,
8 and (5) an elevated burden on the claimant with respect to factors demonstrating a
9 dysfunctional living environment or failure to respond to less-intensive treatment regimens,
10 such restrictions on residential treatment are not found in any of the generally accepted
11 professional standards or, for that matter, in any of the Plaintiffs’ Plans.

12 59. Additionally, Magellan’s guidelines regarding admission to residential treatment
13 for mental health conditions impose (1) an improper “require then” (as distinguished from a
14 “need now” criterion); (2) a risk-of-harm standard applicable to psychiatric hospitalization; and
15 (3) an unduly onerous requirement for “significant improvement” (rather than reasonable
16 improvement, prevention of deterioration, etc.) in the presenting condition.

17 60. Similarly, Magellan’s guidelines regarding continued stay in intensive outpatient
18 treatment contravene generally accepted professional standards and therefore Plaintiffs’ Plans,
19 because they (1) impose an improper “motivation” condition and (2) require that the treatment
20 plan is reasonably expected to bring about “significant improvement” (rather than reasonable
21 improvement, prevention of deterioration, etc.) in the patient’s substance use disorder.

22 61. Plaintiffs’ Plans provide benefits for mental health and substance use disorders,
23 but exclude coverage where the treatment is inconsistent with generally accepted professional
24 standards.

25 62. Thus, in developing its guidelines, Magellan had a fiduciary duty to Plaintiffs
26 (and to all other members of Plans administered by Magellan) to promulgate and apply
27 guidelines that are consistent with the law, Plaintiffs’ Plans, and generally accepted
28 professional standards.

1 63. Magellan breached this duty by supplanting generally accepted treatment
2 standards in the mental health and substance use disorder field with standards that promote the
3 self-serving, cost-cutting preferences of Magellan and the Blue Shield Entities.

4 64. By adopting guidelines that are inconsistent with, and much more restrictive
5 than, those that are generally accepted in the relevant professional community, Magellan
6 breached its fiduciary duty to act solely in the interests of participants and beneficiaries for the
7 “exclusive purpose” of providing benefits with reasonable “care, skill, prudence, and diligence”
8 and in accordance with Plaintiffs’ Plans.

9 65. Magellan also violated its fiduciary obligations under ERISA by improperly
10 denying residential and intensive outpatient treatment claims that were covered by Plaintiffs’
11 Plans. These claims would have been covered based on the terms of Plaintiffs’ Plans and
12 generally accepted treatment standards, but were denied as a result of Magellan’s improper
13 adoption and application of restrictive benefit determination guidelines.

14 66. To remedy Magellan’s breach of fiduciary duty and other ERISA violations,
15 Plaintiffs bring class claims against Magellan under 29 U.S.C. §§ 1132(a)(1)(B),
16 1132(a)(3)(A), and 1132(a)(3)(B). Through this action, Plaintiffs seek appropriate declaratory,
17 equitable, and injunctive relief under ERISA to compel Magellan to change its policies and
18 practices so as to comply with its fiduciary obligations and to make benefit determinations
19 which are consistent with Plaintiffs’ Plans, generally accepted professional standards in the
20 mental health and substance use disorder treatment community, and applicable law.

21 67. The Blue Shield Entities are also in breach of their fiduciary obligations due to
22 their role in selecting Magellan as claims administrator, ratifying Magellan’s deficient benefits
23 determination and claims adjudication processes (including the restrictive MNCGs), and their
24 failure to review and/or correct Magellan’s deficient benefits determination and claims
25 adjudication processes (including the MNCGs).

26 68. Similarly, the Blue Shield Entities breached their fiduciary obligations under
27 ERISA by improperly denying residential and intensive outpatient treatment claims that were
28 covered by Plaintiffs’ Plans. These claims would have been covered based on the terms of

1 Plaintiffs' Plans and generally accepted treatment standards, but were denied as a result of the
2 Blue Shield Entities' improper adoption and ratification of Magellan's restrictive benefit
3 determination guidelines and claims adjudication process.

4 69. To remedy the Blue Shield Entities' breach of fiduciary duty and other ERISA
5 violations, Plaintiffs bring class claims against the Blue Shield Entities under 29 U.S.C. §§
6 1132(a)(1)(B), 1132(a)(3)(A), and 1132(a)(3)(B). Through this action, Plaintiffs seek
7 appropriate declaratory, equitable, and injunctive relief under ERISA to compel the Blue Shield
8 Entities to change their policies and practices so as to comply with their fiduciary obligations
9 and to make benefit determinations which are consistent with Plaintiffs' Plans, generally
10 accepted professional standards in the mental health and substance use disorder treatment
11 community, and applicable law.

12 **JURISDICTION AND VENUE**

13 70. This Court has subject matter jurisdiction over this matter pursuant to 28 U.S.C.
14 § 1331.

15 71. This Court has personal jurisdiction over Defendants and this District is the
16 proper venue because Defendants conduct operations in this District, regularly communicate
17 with insureds residing in this District, and maintain offices in this District.

18 **PARTIES**

19 72. Plaintiff Charles Des Roches, a resident of Salinas, California, brings this action
20 on behalf of himself, his minor son ("R.D."), and all others similarly situated.

21 73. Mr. Des Roches is insured under a Blue Shield health plan through his
22 employer.

23 74. Plaintiff Sylvia Meyer, a resident of California, brings this action on behalf of
24 herself, her son, and all others similarly situated.

25 75. Ms. Meyer and her son "D.V." are insured under a Blue Shield health plan
26 through Ms. Meyer's employer.

27 76. Ms. Meyer has been designated her son's agent, pursuant to a durable power of
28 attorney.

1 77. Plaintiff Gayle Tamler Greco, a resident of California, brings this action on
2 behalf of herself, her son, and all others similarly situated.

3 78. Ms. Greco and her son, “C.G,” are insured under a Blue Shield Life health plan
4 through the employer of Ms. Greco’s husband, Steven Greco.

5 79. Ms. Greco has been designated her son’s agent, pursuant to a durable power of
6 attorney.

7 80. Defendant Blue Shield, a California company with its principal place of business
8 in San Francisco, California, is an independent member of the BlueCross BlueShield
9 Association. Its annual revenues exceed \$13 billion dollars. Blue Shield lost its tax-exempt,
10 not-for-profit status in 2014 following an audit by the California Franchise Tax Board.

11 81. Defendant Blue Shield Life, a California company, is a wholly owned subsidiary
12 of Blue Shield.

13 82. Defendant HAI-CA is a California subsidiary of Magellan Healthcare, Inc.,
14 which is a subsidiary of Magellan Health, Inc.

15 83. Defendant MHSC is a corporation registered in California with its principal
16 place of business in Columbia, Maryland. MHSC is a subsidiary of Magellan Pharmacy
17 Services, Inc., which itself is a subsidiary of Magellan Health, Inc.

18 **MAGELLAN’S MEDICAL NECESSITY CRITERIA GUIDELINES**

19 84. The Blue Shield Entities have selected Magellan as the Mental Health Service
20 Administrator, or MHSA, responsible for the determination of Plan coverage for mental health
21 and substance use treatment claims.

22 85. According to the terms of the Plans, Blue Shield retains “the right to review all
23 claims to determine if a service or supply is medically necessary,” including mental health and
24 substance use disorder claims.

25 86. Magellan’s MNCGs, which have remained substantially consistent since at least
26 2012, guide its adjudication of all mental health and substance use disorder treatment claims
27 under plans issued by the Blue Shield Entities, including Plaintiffs’ Plans.
28

1 87. Magellan’s MNCGs are purportedly designed to ensure that mental health and
2 substance use disorder treatment occurs “at the most appropriate, least restrictive level of care
3 necessary to provide safe and effective treatment and meet the individual patient’s
4 biopsychosocial needs.”

5 88. Magellan’s MNCGs distinguish eight levels of care: (1) hospitalization; (2)
6 subacute hospitalization; (3) 23-hour observation; (4) residential treatment; (5) supervised
7 living; (6) partial hospitalization; (7) intensive outpatient programs; and (8) outpatient
8 treatment. Magellan defines these levels of care purportedly to ensure that “optimal, high-
9 quality care” may be delivered “in the least-intensive, least-restrictive setting possible,” and
10 imposes specific criteria that mental health and substance use disorder claimants must satisfy in
11 order to obtain the treatment and level of care prescribed by their healthcare providers.

12 89. Magellan’s MNCGs define “hospitalization” as providing “the highest level of
13 skilled psychiatric and substance abuse services,” including “24-hour medical and nursing
14 care.”

15 90. The MNCGs define “subacute hospitalization” as providing “an inpatient setting
16 due to **potential** for harm to self or to others or **potential** for harm to self due to an inability to
17 adequately care for his/her personal needs **without presenting an imminent threat** to
18 himself/herself or to others. The MNCGs specify this level of care is for “rehabilitation and
19 recovery services” for “patients who require less-intensive care than traditional acute hospital
20 care, but more intensive care than residential treatment.” The MNCGs recognize that this level
21 of care provides “twenty-four hour monitoring and supervision by a multidisciplinary
22 behavioral health treatment team.”

23 91. The MNCGs define “residential treatment” as “a 24-hour level of care that
24 provides persons with **long-term or severe** mental disorders and persons with substance-
25 related disorders with residential care. This care is medically monitored, with 24-hour medical
26 and nursing services **availability**. Residential care typically provides less intensive medical
27 monitoring than subacute hospitalization care. Residential care also includes training in the
28 basic skills of living as determined necessary for each patient.”

1 92. The MNCGs define “intensive outpatient programs” as an even lower level of
2 care than residential treatment with “the capacity for planned, structured, service provision of at
3 least 2 hours per day and 3 days per week, although some patients may need to attend less
4 often. These services would include multiple or extended treatment/rehabilitation/counseling
5 visits or professional supervision and support.”

6 93. Magellan defines “medical necessity” in the following manner: “*Services by a*
7 *provider to identify or treat an illness that has been diagnosed or suspected. The services are:*
8 (1) consistent with: (a) the diagnosis and treatment of a condition; and (b) the standards of good
9 medical practice; (2) required for other than convenience; and (3) the most appropriate supply
10 or level of service. *When applied to inpatient care, the term means: the needed care can only*
11 *be safely given on an inpatient basis.*”

12 94. Magellan claims that “[e]ach criteria set, within each level of care category ... is
13 a more detailed elaboration of the above definition for the purposes of establishing medical
14 necessity for these health care services. Each set is characterized by admission and continued
15 stay criteria. The admission criteria are further delineated by severity of need and intensity and
16 quality of service. Particular rules in each criteria set apply in guiding a provider or reviewer to
17 a medically necessary level of care For admission, both the severity of need and the
18 intensity and quality of service criteria must be met. The continued stay of a patient at a
19 particular level of care requires the continued stay criteria to be met (Note: this often requires
20 that the admission criteria are still fulfilled). Specific rules for the admission and continued
21 stay groupings are noted within the criteria sets.”

22 **A. RESIDENTIAL REHABILITATION TREATMENT CONDITIONS**

23 95. To meet the “severity of need” requirement and thus merit admission for
24 residential rehabilitation treatment for substance use disorders in children and adolescents,
25 Magellan’s 2015 MNCGs require satisfaction of the following conditions:

26 **I. Admission – Severity of Need**

27 Criteria A, B, C, D, E, F, and G must be met to satisfy the criteria for severity of need.
28

1 A. The patient has a substance-related disorder as defined by DSM-5 that is
2 amenable to active behavioral health treatment.

3 B. The patient has sufficient cognitive ability at this time to benefit from admission
4 to a residential treatment program.

5 C. The patient exhibits a pattern of severe substance abuse/dependency as
6 evidenced by significant impairment in social, familial, scholastic or occupational functioning.

7 D. **One of the following must be met to satisfy this criterion:**

8 1) **despite recent (*i.e.*, the past 3 months) appropriate, professional**
9 **intervention at a less-intensive level of care the patient is continually unable to maintain**
10 **abstinence and recovery; *or***

11 2) **the patient is residing in a severely dysfunctional living environment which**
12 **would undermine effective rehabilitation treatment at a less-intense level of care and**
13 **alternative living situations are not available or clinically appropriate, or**

14 3) **there is evidence for, or clear and reasonable inference of serious, imminent**
15 **physical harm to self or others directly attributable to the continued abuse of substances,**
16 **which would prohibit treatment in a less intensive setting, or**

17 4) **there is clinical evidence that the patient is not likely to respond at a less**
18 **intensive level of care.**

19 E. The patient's condition is appropriate for residential treatment, as there is not a
20 need for detoxification treatment at an inpatient hospital level of care. The patient does not
21 have significant co-morbid condition(s).

22 F. **The patient demonstrates motivation to manage symptoms or make**
23 **behavioral change.**

24 G. The patient is capable of developing skills to manage symptoms or make
25 behavioral change.

26 96. Magellan's 2015 MNCGs specify further criteria that must be satisfied to merit
27 continuing residential rehabilitation treatment for substance use disorders in children and
28 adolescents:

III. Continued Stay

Criteria A, B, C, D, E, and F must be met to satisfy the criteria for continued stay.

A. Despite reasonable therapeutic efforts, clinical evidence indicates at least one of
the following:

1) the persistence of problems that caused the admission to a degree that continues
to meet the admission criteria (both severity of need and intensity of service needs), *or*

2) the emergence of additional problems that meet the admission criteria (both severity of need and intensity of service needs), *or*

3) that disposition planning and/or attempts at therapeutic re-entry into the community have resulted in, or would result in, exacerbation of the substance-related disorder to the degree that would necessitate continued residential treatment. Subjective opinions without objective clinical information or evidence are NOT sufficient to meet severity of need based on justifying the expectation that there would be a decompensation.

B. **The current or revised treatment plan can be reasonably expected to bring about significant improvement in the problem(s) meeting criterion IIIA**, and the patient's progress is documented by the provider at least three times per week. This plan receives regular review and revision that includes ongoing plans for timely access to treatment resources that will meet the patient's post-residential treatment needs.

C. The individual plan of active treatment includes regular family and/or support system involvement unless there is an identified, valid reason why such a plan is not clinically appropriate or feasible.

D. **The patient has the capability of developing skills to manage symptoms or make behavioral change and demonstrates motivation for change**, as evidenced by attending treatment sessions, completing therapeutic tasks, and adhering to a medication regimen or other requirements of treatment.

E. A discharge plan is formulated that is directly linked to the behaviors and/or symptoms that resulted in admission, and begins to identify appropriate post-residential treatment resources.

F. All applicable elements in Admission Intensity and Quality of Service criteria are applied as related to assessment and treatment, if clinically relevant and appropriate.

97. Although Magellan states that these criteria reflect merely "a more detailed elaboration" of the definition of "medical necessity," they are fundamentally at odds with Magellan's express understanding of residential treatment, conflict with California law, contradict Plaintiffs' Plans, and are substantially more restrictive than generally accepted professional standards.

98. While the MNCGs hold out residential treatment as a 24-hour level of care for persons with long-term or severe mental health or substance use disorders who require less monitoring than offered by subacute hospitalization (where, at most, patients may pose a **potential** for harm without any imminent threat thereof), the MNCGs undermine Magellan's

1 expressly defined purpose for residential treatment by requiring, in Condition I.D(3), evidence
2 of “serious, imminent physical harm to self.”

3 99. Condition I.D(3) is also inconsistent with California law. Under California
4 Welfare & Institutions Code §§ 5150 *et seq.* and 5585.50, *et seq.*, if a person with a mental
5 disorder is a danger to themselves or others, they may be taken into custody and placed in a
6 state-approved facility for treatment and observation (i.e., acute hospitalization).

7 100. Condition I.D(3) also conflicts with Plaintiffs’ Plans, which expressly provide
8 that “residential care” is for individuals who do not warrant acute inpatient care (i.e.,
9 hospitalization).

10 101. Contrary to generally accepted professional standards, Condition I.D(1) is a
11 “fail-first” criterion.

12 102. As the National Center on Addiction and Substance Abuse reports, “There is no
13 clinical evidence to support the use of fail-first policies in addiction treatment. Clinical
14 practice guidelines call for a comprehensive assessment of each patient to determine the
15 appropriate therapies and level of care given the severity of the patient’s addiction and the
16 presence of co-occurring health conditions and other social/environmental factors. **Requiring**
17 **a patient to fail treatment at one level of care or to fail one specific therapy before starting**
18 **clinically indicated care does not accord with these guidelines.”**

19 103. These statements are strongly supported by clinical research. *See, e.g.*, MEE-
20 LEE, D., ET AL., THE ASAM CRITERIA: TREATMENT CRITERIA FOR ADDICTIVE, SUBSTANCE-
21 RELATED, AND CO-OCCURRING CONDITIONS (3d ed. 2013); AMERICAN PSYCHIATRIC
22 ASSOCIATION, PRACTICE GUIDELINE FOR THE TREATMENT OF PATIENTS WITH SUBSTANCE USE
23 DISORDERS (2d ed. 2010). As the ASAM observes, “fail-first” criteria “ha[ve] been used by
24 some reimbursement or managed care organizations as a prerequisite for approving admission
25 to a more intensive level of care (for example, ‘failure’ in outpatient treatment as a prerequisite
26 for admission to inpatient treatment). **In fact, the requirement that a person ‘fail first’ in**
27 **outpatient treatment before inpatient treatment is approved is no more rational than**
28

1 **treating every patient in an inpatient program or using a fixed length of stay for all.** It
2 also does not recognize the obvious parallels between addictive disorders and other chronic
3 diseases, such as diabetes or hypertension. For example, failure of outpatient treatment is not a
4 prerequisite for acute inpatient admission for diabetic ketoacidosis or hypertensive crisis. A
5 **‘treatment failure’ approach potentially puts the patient at risk because it delays a more**
6 **appropriate level of treatment,** and potentially increases health care costs, if restricting the
7 appropriate level of treatment allows the addictive disorder to progress.”

8 104. Condition I.D(3) requires “evidence for, or clear and reasonable inference of
9 **serious, imminent physical harm to self or others** directly attributable to the continued abuse
10 of substances, which would prohibit treatment in a less-intensive setting.” Under generally
11 accepted professional standards, such a criterion is inappropriate.

12 105. The presence of such a risk would require the highest level of treatment, *i.e.*,
13 hospitalization, rather than residential treatment. ASAM’s level of care analysis requires that if
14 an adolescent is at “severe risk of harm”—or even “moderate risk of harm needing high-
15 intensity 24-hour monitoring or treatment, or secure placement, for safety”—hospitalization is
16 required.

17 106. Condition I.F requires a “demonstrat[ion of] motivation to manage symptoms or
18 make behavioral change.” (Condition III.D imposes substantially the same requirement for
19 continued stay.) This is the *antithesis* of the generally accepted professional standard for
20 adolescent substance use disorder treatment with respect to lack of motivation. This criterion is
21 improper and inconsistent with generally accepted professional standards because lack of
22 motivation in adolescents suggests a *need for* residential rehabilitation treatment. That
23 Defendants use this criterion to exclude such treatment and deny otherwise valid residential
24 treatment claims is demonstrative of their disregard for their fiduciary duties.

25 107. According to the ASAM standards, adolescents suffering from substance use
26 disorders often lack “readiness to change” and require motivational intervention in a residential
27 rehabilitation facility for precisely that reason. As ASAM notes, where an adolescent “has
28 limited insight into and little awareness of the need for continuing care or the existence of his

1 or her substance use or mental health problem and need for treatment”; or has “marked
2 difficulty in understanding the relationship between his or her substance use, addiction, mental
3 health, or life problems and his or her impaired coping skills and level of functioning, often
4 blaming others for his or her addiction problem”; or “demonstrates passive or active opposition
5 to addressing the severity of his or her mental health problem or addiction, or does not
6 recognize the need for such treatment”; among other examples, the adolescent requires
7 intensive residential rehabilitation treatment.

8 108. Next, Magellan’s MNCGs ignore the AACAP’s and ASAM’s key standard that
9 insurers (and professionals) must approve levels of care consistent with treating mental health
10 professionals’ judgments based on direct access to their patients in the absence of compelling
11 evidence that such levels of care are unwarranted. *See, e.g., AACAP/AACP Child and*
12 *Adolescent Level of Care Utilization System (CALOCUS), Part V (“Placement Methodology”)*
13 *(“In most cases, the higher level of care should be selected, unless there is a clear and*
14 *compelling rationale to do otherwise. This again will lead us to err on the side of caution and*
15 *safety, rather than risk and instability.”)* (emphasis in original).

16 109. In other words, the insurer must defer to the highest level of care appropriate,
17 and there must be evidence that a level of care lower or less intensive than that prescribed by
18 the treating professional is warranted. This is the only way to put the patient’s interest in
19 recovery ahead of the insurer’s interest in minimizing its expenses. Were the balance reversed,
20 insurers would deny valid substance use disorder treatment claims by default, in the absence of
21 compelling evidence that a prescribed level of care is proper.

22 110. Defendants thwart generally accepted professional standards by reversing that
23 balance and imposing upon the patient the burden of demonstrating that the treating
24 professional’s prescribed residential rehabilitation treatment program is appropriate and
25 warranted.

26 111. Indeed, Magellan makes no secret that its objective in designing and
27 implementing the MNCGs is to approve only the “least-intensive” level of care (2015 MNCGs
28

1 at iv), allowing it to shirk its duty to assure that the treatment approved is effective and
2 consistent with prescribed care.

3 112. The CALOCUS standard, developed by AACAP and AACP, expressly notes
4 that “it may be desirable for a child or adolescent to remain at a higher level of care to preclude
5 relapse and unnecessary disruption of care, and to promote lasting stability. A child or
6 adolescent may make the transition to another level of care when, **after an adequate period of**
7 **stabilization and based on the family’s and treatment team’s clinical judgment**, the child
8 or adolescent meets the criteria for the other level of care.”

9 113. These generally accepted professional standards further support the conclusion
10 that Defendants’ decision to shift onto the patient the burden of proving the appropriateness of
11 a treating professional’s residential rehabilitation treatment program is fundamentally improper.

12 114. Next, condition I.D(2) deviates from ASAM standards by conditioning
13 residential treatment on a “*severely*” dysfunctional living environment.

14 115. The ASAM standards call for inclusive consideration of a large variety of
15 familial and environmental factors in assessing suitability of residential treatment, and do not
16 support application of a “severe” dysfunction requirement to merit residential rehabilitation
17 treatment.

18 116. The ASAM standards are not consistent with condition I.D(2), or the notion that
19 care should be denied where a patient’s living environment is demonstrably “dysfunctional” but
20 not “severely dysfunctional.” The MNCGs’ use of “severely dysfunctional” renders them
21 overly restrictive and non-inclusive, contrary to ASAM standards.

22 117. Finally, condition III.B requires patients’ treatment plans to “bring about
23 **significant** improvement” in the patient’s substance use disorder. This is inconsistent with
24 generally accepted professional standards, including standards promulgated by ASAM, AACP,
25 AABH, and other authorities.

26 **B. RESIDENTIAL PSYCHIATRIC TREATMENT CONDITIONS**

27 118. Magellan’s MNCGs specify criteria that must be satisfied to warrant residential
28 treatment for mental health disorders in adults:

1 I. Admission – Severity of Need

2 Criteria A, B, C, D, E, and F must be met to satisfy the criteria for severity of need.

3 A. There is clinical evidence that the patient has a DSM-5 disorder that is amenable
4 to active psychiatric treatment.

5 **B. There is a high degree of potential of the condition leading to acute
6 psychiatric hospitalization in the absence of residential treatment.**

7 C. Either:

8 **1) there is clinical evidence that the patient would be at risk to self or others if
9 he or she were not in a residential treatment program, or**

10 **2) as a result of the patient’s mental disorder, there is an inability to adequately
11 care for one’s physical needs, and caretakers/guardians/family members are unable to safely
12 fulfill these needs, representing potential serious harm to self.**

13 D. The patient requires supervision seven days per week/24 hours per day to
14 develop skills necessary for daily living, to assist with planning and arranging access to a range
15 of educational, therapeutic and aftercare services, and to develop the adaptive and functional
16 behavior that will allow him or her to live outside of a residential setting.

17 E. The patient’s current living environment does not provide the support and access
18 to therapeutic services needed.

19 F. The patient is medically stable and does not require the 24 hour medical/nursing
20 monitoring or procedures provided in a hospital level of care.

21 119. Although Magellan states that these criteria reflect merely “a more detailed
22 elaboration” of the definition of “medical necessity,” they are they are fundamentally at odds
23 with Magellan’s express understanding of residential treatment, conflict with California law,
24 contradict Plaintiffs’ Plans, and are substantially more restrictive than generally accepted
25 professional standards.

26 120. While the MNCGs hold out residential treatment as a 24-hour level of care for
27 persons with long-term or severe mental health or substance use disorders who require less
28 monitoring than offered by subacute hospitalization (where, at most, patients may pose a
potential for harm without any imminent threat thereof), the MNCGs concurrently undermine
Magellan’s expressly defined purpose for residential treatment by requiring, in Condition I.B,
evidence of “a high degree of potential of the condition leading to acute psychiatric

hospitalization in the absence of residential treatment”—effectively forcing claimants to prove what they may one day require instead of what is presently needed and precluding access to residential treatment for anyone with a chronic or pervasive disorder who might not otherwise warrant acute hospitalization. The MNCGs further constrain access to residential treatment by requiring, in Condition I.C(1), “evidence that the patient would be at risk to self or others,” despite conceding that patients warranting subacute hospitalization, an even higher level of care, need only demonstrate a **potential** for harm without any imminent threat thereof.

121. Condition I.C(1) is also inconsistent with California law. Under California Welfare & Institutions Code §§ 5150 *et seq.* and 5585.50, *et seq.*, persons (including minors) suffering from mental disorders who represent a danger to themselves or others may be taken into custody and placed in a state-approved facility for treatment and observation (i.e., acute hospitalization).

122. Conditions I.C(1) and I.C(2) also conflict with Plaintiffs’ Plans, which expressly provide that “residential care” is for individuals who do not warrant acute inpatient care (i.e., hospitalization).

123. Conditions I.C(1) and I.C(2) are also inconsistent with generally accepted professional standards. “Risk of harm to self or others” due to mental health disorders typically requires the highest level of care (i.e., hospitalization), according to generally accepted professional standards, as alleged above.

C. INTENSIVE OUTPATIENT TREATMENT CONDITIONS

124. The MNCGs define intensive outpatient programs as programs with “the capacity for planned, structured, service provision of at least 2 hours per day and 3 days per week, although some patients may need to attend less often. These encounters are usually comprised of coordinated and integrated multidisciplinary services,” including “group, individual, family or multi-family group psychotherapy, psychoeducational services, and adjunctive services such as medical monitoring.”

125. Magellan’s 2015 MNCGs specify criteria that must be satisfied to merit continuing intensive outpatient treatment for substance use disorders in adults:

1 III. Continued Stay

2 Criteria A, B, C, and D must be met to satisfy the criteria for continued stay.

3 A. Despite reasonable therapeutic efforts, clinical evidence indicates at least one of
4 the following:

5 1) the persistence of problems that caused the admission to a degree that continues
6 to meet the admission criteria (both severity of need and intensity of service needs), *or*

7 2) the emergence of additional problems that meet the admission criteria (both
8 severity of need and intensity of service needs), *or*

9 3) that disposition planning and/or attempts at therapeutic re-entry into a less
10 intensive level of care have resulted in, or would result in exacerbation of the substance-related
11 disorder to the degree that would necessitate continued intensive outpatient treatment.
12 Subjective opinions are NOT sufficient to meet severity of need. There must be objective
13 clinical evidence or objective information to justify the expectation that there would be a
14 decompensation.

15 B. **The current or revised treatment plan can be reasonably expected to bring**
16 **about significant improvement in the presenting or newly defined problem(s) meeting**
17 **criterion IIIA**, and this is documented by progress notes for each day the patient attends the
18 intensive outpatient program, written and signed by the provider.

19 C. **The patient has the capability of developing skills to manage symptoms or**
20 **make behavioral change and demonstrates motivation for change**, as evidenced by
21 attending treatment sessions, completing therapeutic tasks, and adhering to a medication
22 regimen or other requirement of treatment.

23 D. All applicable elements in Admission Intensity and Quality of Service criteria
24 are applied as related to assessment and treatment, if clinically relevant and appropriate.

25 126. Although Magellan states that these criteria reflect merely “a more detailed
26 elaboration” of the definition of “medical necessity,” they are substantially more restrictive
27 than generally accepted professional standards.

28 127. Condition III.B requires patients’ treatment plans to “bring about **significant**
improvement” in the patient’s substance use disorder. This is inconsistent with generally
accepted professional standards, including standards promulgated by ASAM, AACP, AABH,
and other authorities.

For instance, AACP states that intensive outpatient treatment should be
considered medically necessary if the intervention would cause any *one* of the following

1 results: (a) prevent deterioration; (b) alleviate symptoms; (c) improve level of functioning; or
2 (d) assist in restoring normal development in a child.

3 129. Likewise, AABH indicates that individuals benefitting from the IOP level of
4 care “[a]re able to achieve reasonable outcomes,” and that “[r]estoration of the patient’s level of
5 functioning prior to the onset of the illness may not be a realistic goal for some patients, but
6 control of symptoms and maintenance of a minimum functional level may be a more realistic
7 goal and an acceptable expectation of treatment.”

8 130. Furthermore, the Centers for Medicare & Medicaid Services has indicated that
9 even for inpatient psychiatric hospital services, providers are only required to show that the
10 treatment would “reasonably [be] expected to improve the patient’s condition”

11 131. The generally accepted criterion of *reasonable* improvement—which may
12 include prevention of deterioration rather than specific forms or measurements of
13 progression—is a far cry from Magellan’s overly restrictive *significant* improvement condition.

14 132. Finally, condition III.C is—like conditions I.F and III.D in the residential
15 rehabilitation context—overly restrictive and inconsistent with generally accepted professional
16 standards. That condition requires demonstrable motivation for change, when, as shown above,
17 lack of motivation for change is a well-known sign of the *need* for professional, medical
18 intervention in substance use disorders.

19 133. That Magellan’s MNCGs are more restrictive than the Plans they purportedly
20 serve, and more restrictive than generally accepted professional standards, is fully consistent
21 with Magellan’s breach of its fiduciary duties to plan beneficiaries. As early as 2009, ASAM
22 cautioned in its *Public Policy Statement on Managed Care, Addiction Medicine, and Parity* that
23 when an insurer (or a claims adjudicator working on behalf of an insurer) “develops its own
24 addiction treatment level of care admission and continuing stay guidelines for authorizing or
25 denying requested treatment rather than adhering to nationally validated, reliable, and accepted
26 guidelines, it may appear that decision-influencing factors such as cost considerations outweigh
27 valid evidence-based authorization requests for medically necessary treatment.”
28

1 134. This concern is well founded in this case. By imposing and/or approving the
2 imposition of unduly restrictive criteria for admission and continuing stay in residential
3 rehabilitation, residential psychiatric, and intensive outpatient treatment for substance use and
4 mental health disorders, the Blue Shield Entities and Magellan have put cost (and profit)
5 considerations above the well-being of their insureds. In doing so, they have violated their
6 fiduciary duties to Plaintiffs and the other members of the Class.

7 135. Magellan's MNCGs concerning treatment of mental health disorders are
8 substantially similar to the MNCGs concerning treatment of substance use disorders and so
9 suffer from the same defects. Defendants are thus liable for the development and use of
10 MNCGs in the denial of mental health claims to the same extent as they are for the use of the
11 MNCGs in the case of substance use disorders.

12 136. Because Magellan's MNCGs contravene the law, express terms of Plaintiffs'
13 Plans, and generally accepted professional standards, they generate results that are
14 unpredictable, arbitrary, and untethered to any plan requirements. The threshold question of
15 whether care meets generally accepted standards is a necessary condition for a finding of
16 medical necessity, but the guidelines used to make that determination have no basis in the
17 governing Plan documents. When beneficiaries' coverage determinations, therefore, are
18 "correct" (i.e., consistent with what the Plan terms actually provide for), it is only by chance.
19 Thus, by applying these guidelines, Magellan is essentially rolling a loaded dice as to whether
20 beneficiaries receive coverage for the care they are due.

21 **DEFENDANTS' BREACHES OF FIDUCIARY DUTY AND**
22 **IMPROPER DENIAL OF R.D.'S CLAIMS**

23 137. Charles Des Roches is a Blue Shield PPO subscriber residing in Salinas,
24 California. Charles Des Roches shares joint custody of R.D., a minor, with R.D.'s mother.

25 138. R.D. is a beneficiary of Charles Des Roches's Blue Shield PPO plan (the "Des
26 Roches Plan"), a non-grandfathered, large group plan that is fully insured by Blue Shield with
27 an effective date of October 1, 2014. The Des Roches Plan renews annually.
28

1 139. According to the Evidence of Coverage (“EOC”) that governs the Des Roches
2 Plan, all mental health services are “provided through the Plan’s Mental Health Service
3 Administrator (MHSA).” The EOC also provides that “[n]o benefits are provided for
4 Substance Abuse Conditions, unless substance abuse coverage is provided as an optional
5 Benefit by your Employer.” The Des Roches Plan covers substance use disorders.

6 140. The Des Roches Plan also covers “residential care,” which is defined as “Mental
7 Health Services provided in a facility or a free-standing residential treatment center that
8 provides overnight/extended-stay services for Members who **do not require acute Inpatient**
9 **care.**”

10 141. The EOC defines “inpatient” as “an individual who has been admitted to a
11 Hospital as a registered bed patient and is receiving services under the direction of a
12 Physician.”

13 142. The EOC defines “acute care” as “care rendered in the course of treating an
14 illness, injury or condition marked by a sudden onset or change of status requiring prompt
15 attention, which may include hospitalization, but which is of limited duration and which is not
16 expected to last indefinitely.”

17 143. Conversely, “chronic care” is defined by the EOC as “care (different from Acute
18 Care) furnished to treat an illness, injury or condition, **which does not require hospitalization**
19 **(although confinement in a lesser facility may be appropriate)**, which may be expected to
20 be of long duration without any reasonably predictable date of termination, and which may be
21 marked by recurrences requiring continuous or periodic care as necessary.”

22 144. Thus, the Des Roches Plan instructs that residential care is a treatment setting
23 for individuals who do not qualify for acute care (i.e., hospitalization) but who may require
24 confinement in a lesser facility for a long duration.

25 145. With respect to mental health and substance use disorder benefits, the EOC
26 states, “Blue Shield’s Mental Health Service Administrator (MHSA) arranges and administers
27 Mental Health Services for Blue Shield Members within California.”

28 146. As alleged above, the MHSA to which the EOC refers is Magellan.

1 147. Accordingly, Blue Shield has delegated responsibility for administering mental
2 health and substance use disorder benefits, and adjudicating mental health and substance use
3 disorder claims, to Magellan.

4 148. The EOC further provides that, “[t]he Benefits of this Plan are intended only for
5 Services that are Medically Necessary. Because a Physician or other provider may prescribe,
6 order, recommend, or approve a service or supply does not, in itself, make it medically
7 necessary even though it is not specifically listed as an exclusion or limitation. ... Blue Shield
8 of California may limit or exclude benefits for services which are not necessary.”

9 149. The EOC defines “medical necessity” as: “Services which are medically
10 necessary include only those which have been established as safe and effective, are furnished
11 under generally accepted professional standards to treat illness, injury or medical condition, and
12 which, as determined by Blue Shield, are: a. consistent with Blue Shield of California medical
13 policy; b. consistent with the symptoms or diagnosis; c. not furnished primarily for the
14 convenience of the patient, the attending Physician or other provider; and d. furnished at the
15 most appropriate level which can be provided safely and effectively to the patient.”

16 150. The EOC does not condition medically necessary treatment on being provided at
17 the “least-intensive” level of care, as do Magellan’s MNCGs.

18 151. The EOC does not condition residential treatment on being provided to persons
19 who would otherwise warrant hospitalization, as do Magellan’s MNCGs. To the contrary, the
20 EOC provides that residential treatment is available for persons who do not require acute
21 inpatient care, irrespective of whether they may or may not require hospitalization at a future
22 point in time.

23 152. The EOC does not allow Blue Shield or Magellan to deviate from generally
24 accepted professional standards in approving care.

25 153. The EOC also sets forth a grievance and appeal process for mental health and
26 substance use disorder claims. This process allows subscribers (or their representatives or
27 providers) to submit requests for review of initial claims determinations by phone, letter, or
28 online.

1 154. On August 26, 2015, R.D.—then fifteen years old—was urgently admitted for
2 residential treatment at Evolve Treatment Center in Topanga Canyon, California, due to
3 substance abuse, major depression, and severe emotional disturbance of a child.

4 155. For the preceding two years, R.D. had abused cannabis, alcohol, hallucinogens,
5 cough syrup, painkillers, and nitrous oxide. R.D. has a documented history of shoplifting and
6 theft, including breaking into cars to steal money for drugs, and of excessive anxiety,
7 aggression, and anger, including punching a hole in a parent’s wall and breaking his hand as a
8 result. R.D. slept an average of 12 hours per day, exhibiting a general disinterestedness in
9 normal activities and a lack of motivation, as well as fluctuations in weight. R.D. had
10 undergone multiple outpatient treatments, including psychopharmacological treatment (Zoloft
11 and Wellbutrin for over a year), psychotherapy, and EMDR, prior to admission at Evolve
12 Treatment Center.

13 156. R.D.’s parents, who are divorced and share joint custody, were unable to present
14 a unified parenting front, as evidenced in R.D.’s clinical records, and neither could effectively
15 supervise or support R.D. on an outpatient basis, or contain R.D. in their homes.

16 157. On August 28, 2015, Blue Shield issued a letter denying coverage for R.D.’s
17 residential rehabilitation treatment based on Magellan’s adjudication of the claim (the “Denial
18 Letter”).

19 158. The Denial Letter states that “residential substance use rehabilitation treatment
20 is not medically necessary based on 2015 Magellan Medical Necessity Criteria Guidelines, as
21 adopted by Blue Shield of California MHSA, Residential Treatment Substance Use Disorders,
22 Rehabilitation, Child and Adolescent, I-C and I-D,” and enumerates the following as “reasons”
23 for the denial:

24 Your substance use/dependency has not caused significant impairment that cannot
25 be managed at a lower level of care. You have not had recent, appropriate professional
26 intervention at a less intensive level of care. Your living situation does not undermine
27 treatment, or alternative living situations are appropriate. There is no evidence for
28 serious, imminent danger outside residential treatment. There is no clinical evidence that
you are unlikely to respond to treatment at a less intensive and less restrictive level of
care.

1 159. Instead of approving the residential rehabilitation treatment R.D. required, as
2 prescribed by R.D.'s treating provider, Defendants instructed R.D. to "actively participate in
3 self-help groups and to make use of community resources for substance use recovery."

4 160. R.D. appealed Defendants' August 28, 2015 denial on August 31, 2015.

5 161. On September 3, 2015, Defendants denied the appeal by letter (the "Appeal
6 Denial Letter"). Defendants explained that:

7 The principal reason [for denial] is that the medical necessity of treatment at a
8 residential level of care was not established. A review of your medical records submitted
9 to Blue Shield indicates that on August 25, 2015, you did not meet the Blue Shield of
California / Magellan guidelines for treatment at a residential program since:

- 10 • Your doctor has not shown that you can benefit from residential rehabilitation
11 treatment
- 12 • Your substance use/dependency has not caused significant impairment that
cannot be managed at a lower level of care
- 13 • You have not had recent, professional outpatient intervention
- 14 • Your living situation does not undermine treatment, or alternative living
15 situations are appropriate
- 16 • There is no evidence for serious, imminent danger outside of residential
17 treatment
- 18 • Based on the information from your provider, you can be safely treated at a
19 lower level of care such as Intensive Outpatient Psychiatric (IOP) chemical dependency and
mental health treatment level of care.

20 162. The Appeal Denial Letter continued, "In addition, your appeal has been
21 reviewed by a psychiatrist who agrees that care in a residential care program from August 25,
22 2015, going forward is not medically necessary."

23 163. R.D. submitted extensive clinical records substantiating R.D.'s need for
24 residential rehabilitation treatment to the persons responsible for conducting the appeal.

25 164. Defendants based their denials of coverage on criteria inconsistent with the
26 terms of the Des Roches plan, California law, and generally accepted professional standards.

27 165. In particular, Defendants rejected R.D.'s claim because:
28

1 a. R.D. was purportedly not in serious, imminent danger—although this civil
2 commitment standard is applicable to acute inpatient care (i.e. hospitalization), and although
3 the Des Roches Plan expressly indicates that residential treatment is for persons who do not
4 warrant acute inpatient care;

5 b. R.D. did not demonstrate that he “failed first” at a lower level of care, despite
6 “fail first” protocols being inconsistent with generally accepted standards of care;

7 c. R.D.’s living situation was purportedly adequately supportive—although, as
8 noted above and contrary to the clinical evidence, R.D.’s divorced parents were unable to
9 effectively supervise or support R.D. on an outpatient basis, or contain R.D. in their homes;

10 d. R.D. purportedly failed to show that R.D. could not benefit from a lower level of
11 care—although, as noted above, generally accepted professional standards, including
12 CALOCUS and LOCUS, require a “clear and compelling rationale” for selecting a lower level
13 of care than that prescribed by a treating professional; and

14 e. R.D. purportedly failed to show that R.D. could benefit from residential care—
15 although, again, generally accepted professional standards require a “clear and compelling
16 rationale” for selecting a lower level of care than that prescribed by a treating professional, and
17 R.D.’s clinically documented lack of motivation may not properly be construed by Defendants
18 as showing an incapacity to benefit from residential care, under generally accepted professional
19 standards.

20 166. Thus, Defendants ignored California law, the Des Roches Plan, and generally
21 accepted professional standards in applying Magellan’s overly restrictive MNCGs in
22 adjudicating and denying R.D.’s claim for residential treatment.

23 167. Accordingly, R.D. exhausted all internal administrative remedies. However,
24 administrative exhaustion is not a prerequisite for a breach of fiduciary duty claim.

25 168. R.D. received the necessary residential rehabilitation treatment from August 26,
26 2015, to October 25, 2015, and consequently incurred tens of thousands of dollars of
27 unreimbursed expenses. In light of R.D.’s severe substance use disorder and co-occurring
28 mental health conditions, it is expected that R.D. will require such treatment again in the future.

1 Indeed, following treatment at Evolve Treatment Center, R.D. was transported directly to a
2 secured therapeutic boarding school staffed by licensed psychologists, a psychiatrist, and
3 medical doctors.

4
5 **DEFENDANTS' BREACHES OF FIDUCIARY DUTY AND**
6 **IMPROPER DENIAL OF C.G.'S CLAIMS**

7 169. Gayle Tamler Greco is a Blue Shield Life PPO beneficiary residing in Los
8 Angeles County, California. C.G. is Ms. Tamler Greco's son. C.G. has authorized Ms. Tamler
9 Greco to bring claims under ERISA on his behalf pursuant to a durable power of attorney.

10 170. C.G. is a beneficiary of Steven Greco's Blue Shield PPO plan (the "Greco
11 Plan"), a non-grandfathered, group plan that is fully insured by Blue Shield Life. The Greco
12 Plan renews annually.

13 171. The Greco Plan EOC explains that all mental health services are "provided
14 through the Plan's Mental Health Service Administrator (MHSA)."

15 172. The Greco Plan, like the Des Roches Plan, defines (a) "acute care" as "care
16 rendered in the course of treating an illness, injury or condition marked by a sudden onset or
17 change of status requiring prompt attention, which may include hospitalization, but which is of
18 limited duration and which is not expected to last indefinitely" and (b) "chronic care" as "care
19 (different from Acute Care) furnished to treat an illness, injury or condition, **which does not**
20 **require hospitalization (although confinement in a lesser facility may be appropriate),**
21 which may be expected to be of long duration without any reasonably predictable date of
22 termination, and which may be marked by recurrences requiring continuous or periodic care as
23 necessary."

24 173. Thus, the Greco Plan instructs that residential care is a treatment setting for
25 individuals who do not qualify for acute care (i.e., hospitalization) but who may require
26 confinement in a lesser facility for a long duration.

1 174. With respect to mental health and substance use disorder benefits, the EOC
2 states that the MHSA “will underwrite and deliver the Plan’s Mental Health and substance
3 abuse Services”

4 175. As alleged above, the MHSA to which the EOC refers is Magellan.

5 176. Accordingly, with respect to the Greco Plan as well as the Des Roches and
6 Meyer Plans, Blue Shield has delegated responsibility for administering mental health and
7 substance use benefits, and adjudicating mental health and substance use disorder claims, to
8 Magellan.

9 177. The EOC further provides that, “[t]he Benefits of this Plan are intended only for
10 Services that are Medically Necessary. Because a Physician or other provider may prescribe,
11 order, recommend, or approve a service or supply does not, in itself, make it medically
12 necessary even though it is not specifically listed as an exclusion or limitation. . . . The Plan
13 may limit or exclude benefits for services which are not necessary.” The “Plan” is defined in
14 the EOC as “the Blue Shield of California Life & Health Insurance Company and/or the Blue
15 Shield Life Shield Savings Plan.”

16 178. The EOC for the Greco Plan, defines Medical Necessity as: “Services which are
17 Medically Necessary include only those which have been established as safe and effective, are
18 furnished under generally accepted professional standards to treat illness, injury or medical
19 condition, and which, as determined by the Plan, are: a. consistent with the Plan’s medical
20 policy; b. consistent with the symptoms or diagnosis; c. not furnished primarily for the
21 convenience of the patient, the attending Physician or other provider; and d. furnished at the
22 most appropriate level which can be provided safely and effectively to the patient.”

23 179. The EOC provides that residential treatment is available for persons who do not
24 require acute inpatient care, irrespective of whether they may or may not require hospitalization
25 at a future point in time, unlike the MNCGs

26 180. The Greco Plan provides for the same internal appeals process as the Des
27 Roches Plan.

1 181. On July 7, 2015, then 20 year-old C.G. was admitted for residential treatment at
2 the Sanctuary Centers of Santa Barbara (“the Sanctuary”).

3 182. For years before his admission—indeed, since the 7th grade—C.G. struggled
4 with numerous, severe mental illnesses, including depression, bipolar disorder, and a pervasive
5 developmental disorder. His longitudinal treatment encompassed hospitalization, residential
6 care, and the use of mood stabilizers and antipsychotics.

7 183. Due to his psychiatric disorders, C.G. withdrew from college and could not
8 maintain steady employment. He also struggled to remain medication compliant.

9 184. In the months prior to his residential admission, C.G. had begun acting
10 aggressively towards his parents, throwing objects at them, and driving recklessly, causing him
11 to be stopped twice by the police. He also gained 50 pounds within a short period of time.

12 185. Despite attempts to stabilize C.G. with outpatient treatment, C.G. became
13 floridly manic and was subsequently hospitalized at UCLA on June 12, 2015 “on a 5150
14 Danger to self, Danger to others, and Grave disability.” UCLA’s admission records note that
15 C.G.’s “[a]cute risk factors include noncompliance with treatment. Chronic risk factors include
16 history of primary mood disorder and history of primary psychotic disorder.”

17 186. On June 13, 2015, C.G. was transferred to a locked psychiatric unit at Aurora
18 Las Encinas Hospital, where he remained until June 25, 2015. Due to Aurora’s concerns with
19 C.G.’s poor judgment, poor insight, and remaining compliant with his prescribed antipsychotic
20 and mood stabilizer, Aurora referred C.G. for residential treatment at the Sanctuary.

21 187. When C.G. was evaluated by the Sanctuary’s clinical director on June 29, 2015,
22 his flow of thought was loose, and tangential to the point that he was not able to make himself
23 understood on even the simplest of topics. Additionally, his insight was significantly impaired
24 as he adamantly denied the presence of psychological problems or symptoms with the
25 exception of Pervasive Developmental Disordered (PDD). He was also adamant that he was
26 not manic. As such, the Sanctuary’s clinical director concluded that C.G. was incapable of
27 providing for his own daily living needs without intercession from a focused and structured
28 residential program that would not merely maintain the crisis (hospital setting) but provide the

1 skills necessary for C.G. to reintegrate into the local community so that he could maintain
2 maximum functional capacity on a long term basis.

3 188. Nonetheless, C.G. received a letter from Blue Shield Life dated July 9, 2015,
4 denying coverage for C.G.'s residential treatment (the "C.G. Denial Letter").

5 189. The C.G. Denial Letter stated that "residential psychiatric treatment was not
6 medically necessary based on the 2015 Magellan Medical Necessity Criteria as adopted by
7 Blue Shield MHSA, Residential Treatment, Psychiatric, Adult, I-B, I-C, and I-D" and
8 enumerates the following as "reasons" for the denial:

9 Based on the available clinical information, the acuity, signs, and symptoms of
10 your condition was [sic] not likely to require hospital treatment in the absence of a
11 24hrs/day residential supervision and treatment. You did not appear to be a
12 serious risk to self or others that would require a residential treatment program.
13 You did not appear to have required treatment and supervision seven days per
14 week/24-hours per day to be able to return a less intensive level of care. Medical
15 necessity criteria appear to have been met for psychiatric partial hospital (PHP)
16 treatment, which was available. Evaluation and treatment for your mood,
17 thoughts, and related symptoms including therapy, counseling, and medication
18 treatment can be provided in partial hospital (PHP) treatment setting.

19 190. Throughout the process of seeking coverage for C.G.'s claims, Ms. Tamler
20 Greco communicated directly with Defendants and facilitated the appeal of his denied claims
21 on March 22, 2016.

22 191. On April 21, 2016, Defendants denied the appeal by letter (the "C.G. Appeal
23 Denial Letter").

24 192. Defendants explained that,

25 The reason [for the denial] is that there was no attempt to initiate care at a lower
26 level such as partial hospitalization This decision is based on the Blue Shield
27 Life/Magellan guidelines for treatment at a residential treatment program. . . .
28 Residential care is considered medically necessary if the home environment is not
stable and a less intense setting would likely lead to hospitalization. There should
also be a risk of harm to the patient or others or an inability to care for oneself
outside of residential care. . . . We agree that continued mental health care was
necessary but treatment at a lower level of care such as partial hospitalization
could have been attempted first.

1 193. The C.G. Appeal Denial Letter continued, “The appeal was conducted by a Blue
2 Shield Life medical director who is a California licensed physician.”

3 194. Defendants based their denials of coverage on criteria inconsistent with
4 California law, the Greco Plan, and generally accepted professional standards. In particular,
5 Defendants rejected C.G.’s claim because:

- 6 a. C.G. was not likely to require hospitalization in the absence of residential
7 treatment, although the Greco Plan expressly indicates that residential care is for
8 persons who do not require acute care and although the MNCGs indicate that
9 residential treatment is for persons with long-term or severe mental disorders;
- 10 b. C.G. was purportedly not a “serious risk to self or others”—although such a
11 standard applies to acute hospitalization according to California law and
12 generally accepted professional standards;
- 13 c. C.G. did not show that he “failed first” at a lower level of care, despite generally
14 accepted professional standards expressly rejecting “fail-first” criteria; and
- 15 d. C.G. purportedly failed to show that he could not benefit from a lower level of
16 care—although, as noted above, generally accepted professional standards,
17 including CALOCUS and LOCUS, require a “clear and compelling rationale”
18 for selecting a lower level of care than that prescribed by a treating professional.

19 195. Thus, Defendants ignored California law, the Greco Plan, and generally
20 accepted professional standards in applying Magellan’s overly restrictive MNCGs in
21 adjudicating and denying C.G.’s claim for residential psychiatric treatment.

22 196. Accordingly, C.G. exhausted all internal administrative remedies. However,
23 administrative exhaustion is not a prerequisite for a breach of fiduciary duty claim.

24 197. C.G. received the prescribed residential psychiatric treatment from July 7, 2015,
25 to October 7, 2015. In light of C.G.’s severe mental illnesses, it is expected that C.G. may
26 require such treatment again in the future.

1 198. Ms. Greco has incurred, and will continue to incur, a significant amount of
2 unreimbursed expenses in relation to C.G.'s care, expenses she paid and will pay because of her
3 moral obligation to care for her son who is afflicted with severe mental illness.

4 **DEFENDANTS' BREACHES OF FIDUCIARY DUTY AND**
5 **IMPROPER DENIAL OF D.V.'S CLAIMS**

6 199. Sylvia Meyer is a Blue Shield PPO subscriber residing in Los Angeles County,
7 California. D.V. is Sylvia Meyer's son. D.V. has authorized Sylvia Meyer to bring claims
8 under ERISA on his behalf pursuant to a durable power of attorney.

9 200. D.V. is a beneficiary of Sylvia Meyer's Blue Shield PPO plan (the "Meyer
10 Plan"), a non-grandfathered, large group plan that is fully insured by Blue Shield. The Meyer
11 Plan renews annually.

12 201. Like the Des Roches and Greco Plans, the Meyer Plan EOC provides that all
13 mental health services are "provided through the Plan's Mental Health Service Administrator
14 (MHSA)."

15 202. The EOC also provides that "[n]o benefits are provided for Substance Abuse
16 Conditions, unless substance abuse coverage is provided as an optional Benefit by your
17 Employer." The Meyer Plan covers substance use disorders and provides for intensive
18 outpatient treatment thereof.

19 203. With respect to mental health and substance use disorder benefits, the EOC
20 states that "Blue Shield has contracted with the Plan's MHSA [which] . . . will underwrite and
21 deliver Blue Shield's Mental Health Services"

22 204. As alleged above, the MHSA to which the EOC refers is Magellan.

23 205. Accordingly, as in the Des Roches and Greco Plans, Blue Shield has delegated
24 responsibility for administering mental health and substance use disorder benefits, and
25 adjudicating mental health and substance use disorder claims, to Magellan.

26 206. The EOC further provides that, "[t]he Benefits of this Plan are intended only for
27 Services that are Medically Necessary. Because a Physician or other provider may prescribe,
28 order, recommend, or approve a service or supply does not, in itself, make it medically

1 necessary even though it is not specifically listed as an exclusion or limitation. . . . Blue Shield
2 of California may limit or exclude benefits for services which are not necessary.”

3 207. The EOC for the Meyer Plan, like the Des Roches and Greco Plans, defines
4 Medical Necessity as follows: “Services which are medically necessary include only those
5 which have been established as safe and effective, are furnished under generally accepted
6 professional standards to treat illness, injury or medical condition, and which, as determined by
7 Blue Shield, are: a. consistent with Blue Shield of California medical policy; b. consistent with
8 the symptoms or diagnosis; c. not furnished primarily for the convenience of the patient, the
9 attending Physician or other provider; and d. furnished at the most appropriate level which can
10 be provided safely and effectively to the patient.”

11 208. The Meyer Plan’s EOC does not condition medically necessary treatment on
12 being delivered at the “least-intensive” level of care, yet Magellan’s MNCG do.

13 209. Nor does the EOC allow Blue Shield or Magellan to deviate from generally
14 accepted professional standards in approving care.

15 210. The Meyer Plan provides for the same internal appeals process as the Des
16 Roches and Greco Plans.

17 211. On July 6, 2015, eighteen year-old D.V. was admitted to an intensive outpatient
18 program for treatment of co-occurring substance use and mental health disorders at Evolve
19 Treatment Center, following residential care and partial hospitalization.

20 212. For more than four years before his admission, D.V. suffered from major
21 depression, which was compounded by abuse of alcohol as well as cocaine, marijuana,
22 benzodiazepine (i.e., “benzos”) and other drugs. D.V. had been involved in criminal activity
23 and was suspended from school for fighting with a classmate.

24 213. D.V.’s parents are divorced. His father abuses marijuana and pain pills, as well
25 as alcohol, and had attempted suicide in the past. Two of his paternal aunts died of drug
26 overdoses. D.V. had an unstable childhood, with widespread interfamily conflict. He has a
27 strained relationship with his mother and no relationship with his older brother. D.V. had
28 undergone psychiatric treatment at UCLA, residential care, and partial hospitalization.

1 214. On August 11, 2015, Sylvia Meyer and D.V. received a letter from Blue Shield
2 denying coverage for D.V.'s intensive outpatient treatment from August 7, 2015, going forward
3 (the "D.V. Denial Letter").

4 215. The D.V. Denial Letter states that "intensive outpatient substance abuse
5 treatment is not medically necessary based on 2015 Magellan Medical Necessity Criteria
6 Guidelines, as adopted by Blue Shield of California MHSA, Intensive Outpatient Treatment,
7 Substance Abuse Disorders, Rehabilitation, Adult and Geriatric, IID, IIB, IIC, IID" and
8 enumerates the following as "reasons" for the denial:

9 Your treatment plan does not consider the use of medications to help with
10 cravings and relapse prevention. Your provider has not shown that the treatment plan
11 will bring about further significant improvement in the problems that required an
12 intensive outpatient treatment program. Your provider has not shown that you have the
13 motivation, and the ability, to follow your treatment plan. Outpatient psychiatric and
14 substance use rehabilitation treatment should be considered. Your provider has not
15 shown that your treatment plan meets the expectations for intensity and quality of service
16 for this level of care.

17 216. Instead of approving the intensive outpatient treatment D.V. required, as
18 prescribed by D.V.'s treating provider, Defendants instructed D.V. "to participate in self-help
19 groups and to make use of community resources."

20 217. On August 21, 2015, the denial was appealed.

21 218. Throughout the process of seeking coverage for D.V.'s claims, Ms. Meyer
22 communicated directly with Defendants.

23 219. On September 15, 2015, Defendants denied the appeal by letter (the "D.V.
24 Appeal Denial Letter").

25 220. Defendants explained that:

26 The principal reason [for denial] is that the medical necessity of treatment at an
27 intensive outpatient program level of care was not established. As of August 7, 2015,
28 you did not meet the Blue Shield of California / Magellan guidelines to be at an intensive
outpatient psychiatric (IOP) level of care since:

- You have improved and no longer require a structured intensive outpatient treatment setting for care

- 1 • Your provider has not shown that the treatment plan will bring about significant
2 further improvement in the problems that required an intensive outpatient treatment program
- 3 • The medical necessity criteria appear to be met for outpatient psychiatric and
4 substance use treatment, which is available to you
- 5 • A short period of traditional outpatient treatment could help you solidify and
6 maintain your abstinence and recovery
- 7 • You are also encouraged to participate in both individual and family
8 psychotherapies as well as in self-help groups and to make use of community resources.

9 221. The D.V. Appeal Denial Letter continued, “In addition, your appeal has been
10 reviewed by a psychiatrist who agrees that continued care at an intensive outpatient program
11 level of care was not medically necessary as of August 7, 2015.”

12 222. Defendants based their denials of coverage on criteria inconsistent with
13 generally accepted professional standards. In particular, Defendants rejected D.V.’s claim
14 because:

15 f. D.V. purportedly failed to show that D.V. could not benefit from a lower level
16 of care (i.e., “traditional outpatient treatment”)—although, as noted above, generally accepted
17 professional standards, including CALOCUS and LOCUS, require a “clear and compelling
18 rationale” for selecting a lower level of care than that prescribed by a treating professional;

19 g. D.V. purportedly failed to show that D.V. would obtain “significant further
20 improvement” from intensive outpatient psychiatric care—although, again, generally accepted
21 professional standards do not require a showing of “significant” improvement; and

22 h. D.V. purportedly failed to show that he was motivated for treatment, although
23 generally accepted professional standards recognize that lack of motivation warrants care.

24 223. Thus, Defendants ignored generally accepted professional standards in applying
25 Magellan’s overly restrictive MNCGs in adjudicating and denying D.V.’s claim for intensive
26 outpatient treatment.

27 224. Accordingly, D.V. exhausted all internal administrative remedies. However,
28 administrative exhaustion is not a prerequisite for a breach of fiduciary duty claim.

225. D.V. received the prescribed intensive outpatient treatment from August 7, 2015, to September 4, 2015. Because of D.V.'s severe substance use disorder and co-morbid mental health conditions, it is expected that D.V. may require such treatment again in the future.

226. Ms. Meyer has incurred, and will continue to incur, a significant amount of unreimbursed expenses in relation to D.V.'s care, expenses she paid and will pay because of her moral obligation to care for her son who is afflicted with a severe substance use disorder and co-occurring mental health conditions.

CLASS ACTION ALLEGATIONS

227. Plaintiffs incorporate by reference the preceding paragraphs as though set forth fully herein.

228. The Blue Shield Entities and Magellan serve as the claims administrators for mental health and substance use disorder treatment claims for other health insurance plans that define covered treatment in the same way as the Plaintiffs' Plans.

229. The policies and practices that Defendants followed with respect to the claims filed by Plaintiffs are the same as those that have been applied by Defendants to other similarly-situated insureds seeking mental health and substance use disorder treatment benefits under their health plans.

230. As such, pursuant to Federal Rule of Civil Procedure 23, Plaintiffs bring their claims on behalf of themselves and a putative class of similarly situated individuals as noted in the counts below.

231. The class (“Class”) is defined as follows:

All participants or beneficiaries in an insurance plan governed by ERISA, for which the Blue Shield Entities and/or Magellan make coverage decisions with respect to claims for mental health and substance use-related treatment, who sought and were denied coverage for all or a portion of residential treatment for mental health or substance use disorders, or intensive outpatient treatment for mental health or substance use disorders, within the applicable statute of limitations.

1 232. There are so many persons within the putative Class that joinder is
2 impracticable.

3 233. Certification of the Class is desirable and proper because there are questions of
4 law and fact in this case that are common to all members of the Class. Such common questions
5 of law and fact include, but are not limited to, the following:

6 i. The nature of the legal duties ERISA imposes upon the Blue Shield Entities
7 and/or Magellan as claims administrators for mental health and substance use disorder claims;

8 j. Whether Magellan engages in a fiduciary act when it develops and utilizes
9 mental health and substance use disorder MNCGs;

10 k. Whether the Blue Shield Entities engage in fiduciary acts when they adopt and
11 approve Magellan's mental health and substance use disorder level-of-care and coverage
12 determination guidelines;

13 l. Whether Magellan's MNCGs are consistent with generally accepted
14 professional standards in the mental health and substance use disorder treatment community;

15 m. Whether the Blue Shield Entities' adoption and approval, and/or Magellan's
16 development and utilization, of the MNCGs constitutes a breach of fiduciary duty;

17 n. Whether Magellan engages in a fiduciary act when it adjudicates a claim for
18 benefits pursuant to delegation by the Blue Shield Entities;

19 o. Whether the Blue Shield Entities engage in fiduciary acts when they approve or
20 ratify Magellan's adjudication of a claim for benefits;

21 p. What remedies are available if any or all Defendants are found liable for the
22 claims asserted.

23 234. Certification is desirable and proper because Plaintiffs' claims are typical of the
24 claims of members of the proposed Class that Plaintiffs seek to represent.

25 235. Certification is also desirable and proper because Plaintiffs will fairly and
26 adequately protect the interests of the members of the Class that they seek to represent. There
27 are no conflicts of interest between Plaintiffs and members of the Class, and Plaintiffs are
28

1 cognizant of their duties and responsibilities to the entire Class. Plaintiffs' counsel are
2 qualified, experienced, and able to conduct the proposed class action litigation.

3 236. It is desirable to concentrate the litigation of these claims in this forum. The
4 determination of the claims of all Class members in a single forum, and in a single proceeding,
5 would be a fair and efficient means of resolving the issues presented in this litigation.

6 237. Any difficulties likely to be encountered in maintaining this action as a class
7 action are reasonably manageable, especially when weighed against the virtual impossibility of
8 affording adequate relief to Class members through numerous individual actions. The burden
9 individual litigation would impose on the courts, moreover, is avoidable by means of the class
10 action mechanism.

11 **CAUSES OF ACTION**

12 **COUNT I**

13 **BREACH OF FIDUCIARY DUTIES UNDER 29 U.S.C. § 1132(a)(1)(B)**

14 238. Plaintiffs incorporate by reference the preceding paragraphs as though set forth
15 fully herein.

16 239. Plaintiffs bring this cause of action individually and on behalf of the Class.

17 240. This cause of action is brought pursuant to 29 U.S.C. § 1132(a)(1)(B) to clarify
18 Plaintiffs' and Class members' rights to future benefits and enforce their rights under their
19 Plans, as a result of Defendants' development, adoption, approval, ratification, and utilization
20 of medical necessity criteria and claims determination guidelines that are far more restrictive
21 than those that are generally accepted in contravention of their ERISA fiduciary obligations
22 under ERISA.

23 241. As the entities responsible for making and/or approving mental health and
24 substance use disorder benefit determinations under the Plans, and responsible for developing
25 and/or approving internal practices and policies to facilitate such determinations, Defendants
26 are ERISA fiduciaries.

27 242. As ERISA fiduciaries, and pursuant to 29 U.S.C. § 1104(a), Defendants are
28 required to discharge their duties "solely in the interests of the participants and beneficiaries"

1 and for the “exclusive purpose” of providing benefits to participants and their beneficiaries, and
2 to pay reasonable expenses of administering the Plans. They must do so with reasonable “care,
3 skill, prudence, and diligence” and in accordance with the terms of the plans they administer.
4 They must conform their conduct to a fiduciary duty of loyalty and may not make
5 misrepresentations to their insureds.

6 243. Defendants violated, and continue to violate, these duties by developing,
7 adopting, approving, ratifying, and utilizing the restrictive level-of-care and coverage
8 determination guidelines discussed hereinabove, and in applying them to claims submitted by
9 Plaintiffs and the other Class members. Despite the fact that the insurance plans that insure
10 Plaintiffs and the other Class members provide for insurance coverage for residential and
11 intensive outpatient treatment for mental health and substance use disorders, the fact that
12 generally accepted professional standards of care are widely available and well-known to
13 Defendants, and the fact that Defendants asserted that their guidelines were consistent with
14 those generally accepted standards, Defendants developed, adopted, approved, ratified, and
15 utilized guidelines that are far more restrictive than those that are generally accepted. In so
16 doing, Defendants did not act “solely in the interests of the participants and beneficiaries” for
17 the “exclusive purpose” of “providing benefits.” They did not utilize the “care, skill, prudence,
18 and diligence” of a “prudent man” acting in a similar capacity. They did not act in accordance
19 with the terms of Plaintiffs’ Plans, nor with the terms of the other Class members’ plans.

20 244. Instead, Defendants elevated their own financial interests, and those of their
21 corporate affiliates, above the interests of Plan participants and beneficiaries, including
22 Plaintiffs and all other Class members. By promulgating improperly restrictive guidelines,
23 Defendants artificially decreased the number and value of covered claims, thereby benefiting
24 themselves and their affiliates at the direct expense of their insureds, including Plaintiffs.

25 245. To remedy their injuries arising out of Defendants’ breaches of fiduciary duty,
26 Plaintiffs, individually and on behalf of the Class, request a judgment in their favor: (i)
27 declaring that Magellan’s internal guidelines complained of herein were developed and utilized
28 in violation of Magellan’s fiduciary duties; (ii) declaring that Blue Shield’s approval, adoption

1 and/or ratification of Magellan's internal guidelines complained of herein, and their utilization
2 in claims adjudication, constitute a violation of the Blue Shield entities' fiduciary duties; (iii)
3 issue a permanent injunction ordering Defendants to cease utilization of the guidelines
4 complained of herein, and instead adopt, develop, and utilize guidelines that are consistent with
5 general accepted professional standards; and (iv) ordering Defendants to reprocess claims for
6 residential and intensive outpatient treatment for mental health and substance use disorders that
7 they previously denied in whole or in part, pursuant to new guidelines that are consistent with
8 generally accepted professional standards and the Class members' plans.

9 **COUNT II**

10 **IMPROPER DENIAL OF BENEFITS UNDER 29 U.S.C. § 1132(a)(1)(B)**

11 246. Plaintiffs incorporate by reference the preceding paragraphs as though fully set
12 forth herein.

13 247. Plaintiffs bring this cause of action individually and on behalf of the Class.

14 248. This cause of action is brought pursuant to 29 U.S.C. § 1132(a)(1)(B).

15 249. Defendants denied the insurance claims for residential and intensive outpatient
16 treatment for mental health and substance use disorders submitted by Plaintiffs and other Class
17 members in violation of the terms of Plaintiffs' Plans and the plans insuring other Class
18 members.

19 250. Plaintiffs and the other Class members have been harmed by Defendants'
20 improper benefit denials because they were deprived of insurance benefits they were owed.

21 251. To remedy these injuries, Plaintiffs, individually and on behalf of the Class,
22 request a judgment in their favor ordering Defendants to reprocess claims for residential and
23 intensive outpatient treatment for mental health and substance use disorders that they
24 previously denied in whole or in part, pursuant to new guidelines that are consistent with
25 generally accepted professional standards and the Class members' plans.

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COUNT III

INJUNCTIVE RELIEF UNDER 29 U.S.C. § 1132(a)(3)(A)

252. Plaintiffs incorporate by reference the preceding paragraphs as though fully set forth herein.

253. Plaintiffs bring this cause of action individually and on behalf of the Class.

254. Plaintiffs and the Class have been harmed, and are likely to be harmed in the future, by Defendants’ breaches of fiduciary duty described hereinabove.

255. To remedy these injuries, Plaintiffs and the Class are entitled to seek, and do seek, an injunction prohibiting these acts and practices pursuant to 29 U.S.C. § 1132(a)(3)(A), and seek a judgment in their favor ordering Defendants to reprocess claims for residential and intensive outpatient treatment for mental health and substance use disorders that they previously denied in whole or in part, pursuant to new guidelines that are consistent with generally accepted professional standards and the Class members’ plans.

COUNT IV

OTHER APPROPRIATE EQUITABLE RELIEF UNDER 29 U.S.C. § 1132(a)(3)(B)

256. Plaintiffs incorporate by reference the preceding paragraphs as though fully set forth herein.

257. Plaintiffs bring this cause of action individually and on behalf of the Class.

258. This cause of action is brought pursuant to 29 U.S.C. § 1132(a)(3)(B).

259. Plaintiffs and the Class have been harmed, and are likely to be harmed in the future, by Defendants’ breaches of fiduciary duty described hereinabove.

260. Additionally, by engaging in this misconduct, including denying Plaintiffs’ claims, Defendants caused themselves and their corporate affiliates to be unjustly enriched as they were not required to pay benefit claims.

261. To remedy these injuries, Plaintiffs and the Class are entitled to seek, and do seek, appropriate equitable relief pursuant to 29 U.S.C. § 1132(a)(3)(B), and they seek a judgment in their favor (i) ordering Defendants to reprocess claims for residential and intensive outpatient treatment for mental health and substance use disorders that they previously denied

1 in whole or in part, pursuant to new guidelines that are consistent with generally accepted
2 professional standards and the Class members' plans; and (ii) ordering Defendants to pay a
3 surcharge or other make-whole relief to Plaintiffs and the other Class members in an amount
4 equivalent to the revenue Defendants generated for providing mental health and substance use-
5 related claims administration services with respect to claims filed by Plaintiffs and the other
6 Class members, expenses that Defendants and their corporate affiliates avoided due to their
7 wrongful denials, the additional revenue Defendants received as a result of those cost-
8 avoidances, the out-of-pocket costs that Plaintiffs and other Class members incurred following
9 Defendants' wrongful denials, and/or pre-judgment interest.

10 **REQUEST FOR RELIEF**

11 WHEREFORE, Plaintiffs, individually and on behalf of the Class demand judgment in
12 their favor against Defendants providing the relief requested in Counts I-IV above and
13 providing the additional relief as follows:

14 262. Certifying the Class for class treatment under Federal Rule of Civil Procedure
15 23;

16 263. Appointing Plaintiffs as Class Representatives;

17 264. Appointing Plaintiffs' counsel (Grant & Eisenhofer P.A., Zuckerman Spaeder
18 LLP, and Psych-Appeal, Inc.) as counsel for the Class;

19 265. Awarding Plaintiffs disbursements and expenses for this action, including
20 reasonable attorneys' fees, in amounts to be determined by the Court, pursuant to 29 U.S.C. §
21 1132(g); and

22 266. Granting such other and further relief as is just and proper.
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1 Dated: September 29, 2016

Respectfully submitted,

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